# Land Use Training for Gresham Neighborhood Associations

### Presented by Carol Rulla, Co-President Coalition of Gresham Neighborhood Associations

January 9, 2024

# **Gresham Land Use Processes**

- Type I Staff decisions with <u>no</u> public involvement
- Type II Staff decisions with written public comment and usually Early Neighborhood Notification (ENN)
- Type III Hearing Body decisions with a public hearing and usually ENN
- Type IV Legislative decisions to change the code or zoning for large areas

Only Type II & Type III applications have official Neighborhood Association (NA) involvement

See Development Code Table 11.0204 for Pre-App Requirements & Application Types \*\* Middle Housing is reviewed the same as Detached Dwellings \*\*

## Neighborhood Association Involvement in the Land Use Process

- Pre-Application (Pre-App)\*
  - Pre-App Notification from the City
  - Early Neighborhood Notification (ENN) Meeting Process

### Development Application

- Notification of a "Complete" Application \*\*
- Public Comment Process
- Possible Appeal

### \* Pre-App exceptions:

- Fast-track Industrial Applications have Pre-App notification but no ENN meeting
- A few application types (Design Review C, some Overlay reviews, etc.) have no Pre-App notification and hence no ENN meeting
- \*\* Fast-track Industrial Applications: Notification comes at application submittal

## Who Gets NA Notifications

- President and Land Use Officer of Active NAs\* (+ any abutting active NA within 300' of property\*\*)
- Neighborhood Services Manager for Inactive NAs (+ any abutting active NA within 300' of property\*)

Property Owners within 300' of property\*\* get ENN meeting notices and public comment notices

\* Be sure to notify the Neighborhood Office of an change of officers so that staff has correct NA info

\*\* Unless the Development Code specifies a larger notice distance (e.g., Gresham Butte Scenic View Overlay)

# Pre-App Process and NA Involvement

- Application notifications from city via email Suggestion: Keep a written record of projects (e.g., file #, address, proposal)
- Pre-app conferences & pre-app summaries

Pre-app conferences are private meetings between the applicant & staff

### • ENN meeting process

ENN meetings are public meetings between the applicant & neighbors to provide an opportunity for dialogue early in the process when it's easier for applicants to change plans. Applicants are under no obligation to make changes not required by code.

*City staff has no involvement, except to help resolve any disagreements between the NA & applicant about meeting details* 

# **Sample Pre-App Notification**

Emailed by City (from PlanningTech@greshamoregon.gov) when all pre-app files submitted by applicant

# Note: Pre-application case numbers are PRE-yr-# (those <u>not</u> PRE- are development applications)

Plan Case Ready to Review: Kelly Creek Neighborhood Association	KCNA LU ×	\$	¢	ß
PlanningTech@greshamoregon.gov to kellycreekna, me 💌	Mon, Jul 25, 2022, 4:33 PM	☆	Ś	:

#### Greetings:

You are invited to review the files associated with Plan case PRE-22-00539 <u>online</u>. The proposal is as follows: Pre-Application follow up meeting for a new subdivision: discussion of grading, transportation, sanitary sewer, middle housing. The pre-application is scheduled for Wednesday, Aug 17, 2022 at 9:00am.

#### You do not need to create or register an account with online services to access project files.

To search for project files and public records:

- Click on the search icon.
- In the screen that loads, type in the Plan case number in the search field and click on the search button.
- The page will reload with the results of the search, including highlighted direct links to cases.
- Click on the highlighted link for the Plan case.
- In the page that loads, click on the Attachments tab to view project files.

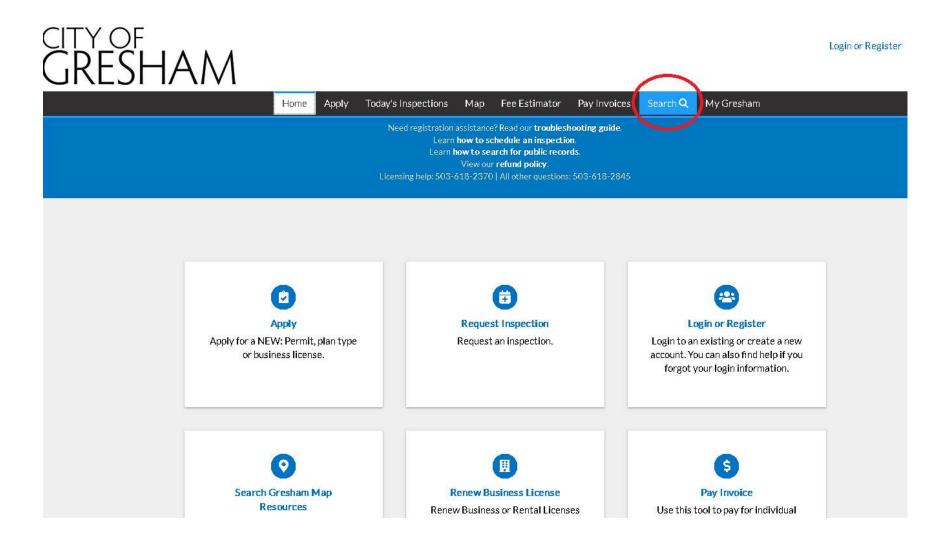
You can also view detailed instructions on how to search for public records.

Please send any comments or questions to Tabitha Boschetti at tabitha.boschetti@greshamoregon.gov.

If you have any questions about accessing the files online, please contact PlanningTech@GreshamOregon.gov.

Thank you!

# "Energov" Online Permit System greshamor-energovweb.tylerhost.net

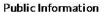


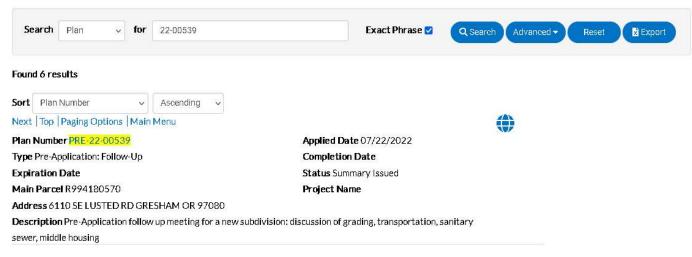
## **Search Energov**

- Plan = Development Planning Applications
- Search for application number (PRE-yr-#) or address

Search	All	↓ for	Search nubliau	records with keywords or	addresses		Exact Phrase 🗹	
Jearen	All		-seen on penality	Course with Reymonds of	- 69690 - 1000 - 1000		EXUCLE 111 03C 💟	Q Search Rese
	Permit							
~	Plan							

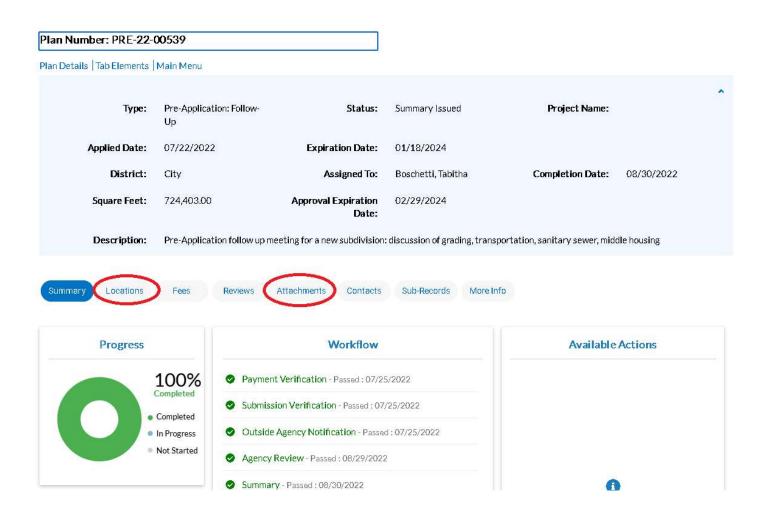
• Select desired highlighted application # from search results (Note: Main Parcel ID & Address are shown on search results)





## **Sample Project Summary Page**

- Click on Location to see Parcel ID(s) & Address(es)
- Click on Attachments to find application files



## **Sample Attachments**

- Click on Documents to Open
- May need to Allow Pop-Ups to open docs

Summary Locations Fees		Contacts Sub-Records More	Info	
Attachments   Next Tab   Plan Details Attachments Attachment Lusted - Blue Pearl Site Plan In	Attachment Pre-app Follow Up Conference	Attachment Pre-Application Follow Up	Attachment (22-539) Completeness review	Sort Needs Action V
House- 151 Lots 7.19.22.pdf Uploaded: 07/22/2022	Routing Form.pdf Uploaded: 07/22/2022	Narrative - Blue Pearl.pdf Uploaded: 07/22/2022	Checklist.doc Uploaded: 08/17/2022	
Attachment	Attachment	Attachment		
PRE-22-005369_Lusted_Follow- up.pdf Uploaded: 08/30/2022 Notes: Pre-App Summary	Fee Summary.pdf Uploaded: 08/30/2022 Notes: Land Division Fees	Checklist_TypellSubdivisiondocx. docx Uploaded: 08/30/2022		

## **Sample Pre-App Summary**

Staff adds to the project Attachments then changes Status to Summary Issued which is the final action on the Pre-App file

Urban Design & Planning	City of Gresham	Gresham, OR 97030	GreshamOregon.go
PRE-APPLICATION MEETNG City of Gresham Developme		omments	
Pre-Application Number:	PRE-22-00539 (Follow u	p to PRE-22-00241)	
Pre-Application Date:	August 17; 9:00am		
Site Location:	6220 SE Lusted Road		
Parcel Description:	1S4E18BC 00300		
Applicant:	D.R. Horton		
Owners:	Blue Pearl, LLC		
grading at the southeast cor	ner to modify service nee e Bull Run pipeline dedica	's current proposal includes substa eds. ated to the City of Portland, runs th	
PREVIOUS & RELATED LANE	USE APPLICATIONS:		
Annexed in 1974			
<ul> <li>08-26000303 Lot</li> </ul>			
<ul> <li>18-26000478 and</li> </ul>	19-26000153 Lot Line Ad	djustment	
PLANNING APPLICATIONS N	IEEDED:		
		vith public comment for tentative	

# **ENN Meeting Process**

- Applicant (or rep) emails NA President & Land Use Officer
  - Must be after applicant's pre-app conference with staff
- NA has 5 business days to reply
  - Good to acknowledge email ASAP; can reply again w/meeting suggestions
- NA & Applicant agree on meeting details, or NA lets Applicant decide some or all details
- Applicant arranges meeting and mails\* notices & posts site (lilac-colored sign) 14-20 days before the meeting
- Applicant holds meeting & take notes
  - NA attendance is good but not required; good chance to connect w/members
- Applicant mails\* meeting notes to NA within 7 days of meeting [Notes just document ENN meeting & are NOT used by Planning Staff]

\*Code requires ENN notices & notes be sent to NA by certified mail, but NA can waive that and ask for regular mail &/or email

### Sample Developer Emails from Requesting ENN Meetings

### Must be emailed to NA President & Land Use Officer NA has 5 business days to respond

ENN Meeting for Bl	ue Pearl Subdivision KCNALUX	\$	Ð
Tracy to me, Kelly 💌	Tue, Nov 8, 2022, 3:14 PM	☆	Ś
Hi, I am working to set up an Ea	arly Neighborhood Meeting for this project and I wanted to check with you both regarding a proposed date. I am looking at Wednesday, December 7, 2022 at 6:30 pm.		
Please let me know if this works	for you. If this doesn't work, does either the 6th or 8th work for you?		
Thanks, Tracy			
PRE-APPLICATION MEETNG City of Gresham Developme	SUMMARY nt Planning Summary Comments		
Pre-Application Number:	PRE-22-00539 (Follow up to PRE-22-00241)		
Pre-Application Date:	August 17; 9:00am		
Site Location:	6220 SE Lusted Road		
Parcel Description:	154E18BC 00300		
Applicant:	D.R. Horton		
Owners:	Blue Pearl, LLC		

#### Dalton Heights Townhomes KONALU ×

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Mon, Apr 11, 2022, 10:15 AM 🛛 🟠

to kellycreekna, me 💌

My Name is 🚧 | I am with Berer Homes Inc. We are preparing to build on the 6 townhome lots in the Kelly Creek neighborhood and would like to get an ENN scheduled.

Our first chose would be May 3rd at 10:00 am, but if we need to do it in the evening we could hold the meeting at 6:00 on May 4th.

Please let me know if either of these dates will work for you.

### **Staff Emails Link to Register for Zoom ENN Meeting**

Early Neighborhood Notification Meeting: 22-00539 / Blue Pearl SD KONALU ×

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Nov 22, 2022, 4:16 PM

Carrie Osborn <carrie.osborn@greshamoregon.gov> to me -

Here is the registration link to the early neighborhood notification meeting for City of Gresham project number 22-00539/Blue Pearl SD (6220 SE Lusted Rd): <u>https://greshamoregon.zoom.us/meeting/register/tZlkcO2hqjstHNySVIP71RvS5PWUCpnRfX8s</u> which is scheduled for December 7, 2022 at 6:30pm. You are receiving this email because this project is proposed within your neighborhood association, or your neighborhood association is within 300 feet of the project site.

Once you register for the meeting you will receive an email from Zoom with a link and password to the meeting. Please do not forward the email you receive from Zoom, as the meeting link and password are specific to you. You can, however, forward this email to anyone you know who either needs or wants to attend this meeting so that they can register for the meeting.

If you have any questions, please let me know.

### Also...

### Links to Zoom ENN Meeting Registrations on Main NA Page GreshamOregon.gov/neighborhoods

NUTHEAST	Association resources				
Northwest					
Powell Valley	Administrative Procedures +				
Rockwood					
Southwest	Early Neighborhood Notification Meetings				
Wilkes East					
Neighborhood Association Insurance	Due to the COVID-19 pandemic, Early Neighborhood Notification meetings will take place online via Zoom. See Zoom meeting instructions.				
Neighborhood Matching Grants					
Neighborhood Ready	23-00519: Danilov Place (Hogan Cedars Neighborhood Association: Inactive)				
	<ul> <li>Location: 1S3E14DC 300, Gresham, OR 97080 (Between SE 26th and SE 27th Streets)</li> </ul>				
Volunteer	<ul> <li>Meeting date: January 10, 2024 at 6:30 pm</li> </ul>				
	Register for meeting 🕜 <				
Contact	23-00466: Mitu Subdivision (Rockwood Neighborhood Association)				
Neighborhood Associations	<ul> <li>Location: 270 NE 188th Ave. in Portland</li> </ul>				
Phone: 503-618-2469	<ul> <li>Meeting date: December 13, 2023 at 6:00 pm</li> </ul>				
	Watch meeting video 7				

### **Sample Developer ENN Meeting Notice**

### Will include site plan and area map showing site

#### November 21, 2022

Property Owner Or Current Resident

Re: Notice of Early Neighborhood Meeting on Proposed Subdivision

#### Dear Property Owner,

You are invited to attend a remote Zoom meeting to discuss a proposed project located at 6220 SE Lusted Road. The property can be legally identified as 154E 18BC Tax Lot 0300. This is in the Kelly Creek Neighborhood Association. The proposal is to develop a 167 lot residential subdivision (191 townhouse units) know as "Blue Pearl Subdivision". The project is preapplication numbers PRE-22-00241 and PRE-22-00539.

You can see the pre-application summary for this proposal online: <u>https://greshamor-</u> energovweb.tylerhost.net/apps/SelfService#/home</u>. To access the pre-application summary, search for PRE-22-00241 or PRE-22-00539 using the Search icon and typing in the preapplication case number into the search field. In the result that appears, click on the preapplication case number link to access the case, and then click on the Attachments tab to view the summary. The purpose of this meeting is to provide an opportunity for the applicant and surrounding property owners to meet and discuss this proposal and identify any perceived issues and allow for the opportunity to modify the proposal where reasonable.

The remote Zoom meeting is scheduled for: Wednesday, December 7, 2022 at 6:30 P.M.

Given the advent of the COVID outbreak and at the direction of Gresham City staff, an in-person meeting will not be held. Instead, City staff have set up a remote meeting through Zoom Video Communications, which is a remote conferencing system to allow for the ENN meeting while also maintaining the social distancing protocol. The Zoom meeting can be accessed by video or phone conference. To access the meeting, please go to <a href="https://greshamoregon.gov/">https://greshamoregon.gov/</a> Neighborhood-Associations/. Then, under the section of the page labeled "Association resources" locate the section labeled "Early Neighborhood Notification Meetings." Click on the

symbol to locate the Meeting Date or Project Name for the project you are interested in. Once you have located the project meeting, you will find a link with instructions on how to access the remote Zoom meeting and a link to register for the Early Neighborhood Notice meeting. You will also find the password needed to access the meeting.

To maintain an orderly meeting, the following sequence will occur:

## What to Expect at ENN Meetings

Guidance created by the Neighborhood Coalition & City Planning Staff

### Page 1

### GRESHAM

Guidance for What to Expect from Early Neighborhood Notification (ENN) Meetings

Early Neighborhood Notification (ENN) meetings are opportunities for members of the community to learn more about proposed development in Gresham. The applicant or applicant's representative holds a meeting to share information about the proposed development for surrounding property owners and others interested in the project. In order for the meeting to be focused on a discussion between the applicant (or representative) and interested citizens, city staff rarely attends these meetings.

Everyone is welcome at these meetings, and residents are encouraged to attend to find out the details of what is proposed. It can be extremely informative to get a first-hand description of a development, and applicants are at the meeting in order to hear from neighbors.

These conversations are a great opportunity for the community to ask questions about the proposal, provide suggestions, and voice potential concerns regarding the project. As these meetings are held early in the process, some specifics aren't yet known, but these early conversations are helpful for identifying areas of opportunity and refinement. This early involvement process works best as an open, respectful conversation.

How ENN meetings can affect a project

- Sharing local knowledge of the site. Neighbors can be an important source of information
  about the site and surrounding area. Neighbors can provide applicants with essential facts such as
  private/unusual easements, the existence of historic or wetland resources, traffic issues, etc.
- Moving a structure/feature or modifying its design. Sometimes applicants can revise
  plans as they become more informed about the neighborhood and existing conditions. This could
  mean moving the location of a building, communal waste collection area, parking lot, stormwater
  pond/facility, etc., or modifying its design.
- Providing contextual buffering. Sometimes applicants can provide alternative buffering that
  may be more appropriate to the neighborhood than what is called for in the Development Code
  standards.
- Preserving trees. Sometimes applicants can change plans to preserve large, healthy trees. This
  might be done by reorienting or relocating a structure, modifying a sidewalk, etc.
- Changing driveway access or new street locations. Sometimes applicants can move a
  driveway or a proposed new street to make it safer or less impactful on neighbors.
- Changing design elements. Sometimes applicants are willing to use feedback from neighbors on building features, landscaping, etc.

Guidance for what to expect from Early Neighborhood Notification (ENN) meetings, January 2020 By Coalition of Gresham Neighborhood Associations and City of Gresham Urban Design and Planning

## What to Expect at ENN Meetings

Guidance created by the Neighborhood Coalition & City Planning Staff Page 2

> Bringing issues or questions to city staff's attention. Comments and concerns raised at the Early Neighborhood Meeting should be revisited and, if appropriate, should be submitted during the formal public comment period after the development permit application has been submitted and deemed to be complete. If meeting attendees feel that there are issues (such as special site conditions or questions about the code or infrastructure needs) that require city staff's immediate attention, meeting attendees or the neighborhood association can contact the city planner after the ENN meeting. If attendees don't know which city planner is assigned to the project, contact the Planner on Duty: PDD@GreshamOregon.gov or 503-618-2780 [Include the project file #]

#### Some things ENN meetings cannot affect

- The allowed use of the property. Without a zone change, applicants cannot develop a
  property for a use that isn't allowed by code. For example, applicants cannot develop detached
  housing on a property that is zoned for industrial development.
- The number of units of housing cannot be more or less than is allowed. For
  residential projects, applicants must build at least the minimum number and no more than the
  maximum number of dwelling units required by the code.
- Changes to the surrounding streets. The city is in charge of public infrastructure like streets. City staff will evaluate the need for features such as stop signs and traffic signals. If community members would like to talk about street features, they can contact the city planner on the project for more information. Communication can be through the neighborhood association or directly to city staff. Specific studies are often required by the city and are reviewed by city engineers.
- Addressing school crowding/capacity. School districts are informed about new developments. However, the ability of school districts to provide adequate education services is, by State law, dealt with by the school district and not by the city.
- Approval or rejection of a proposed development. ENN meetings are about how a
  development might happen, not whether it should happen. City development decisions are by law
  based on code standards.

More information on the development process at: GreshamOregon.gov/Neighborhood-Association-Resources

More information on neighborhood associations at: GreshamOregon.gov/Neighborhoods

For inactive neighborhood associations, contact: Office of Neighborhoods and Community Engagement, 503-618-2482

Guidance for what to expect from Early Neighborhood Notification (ENN) meetings, January 2020 By Coalition of Gresham Neighborhood Associations and City of Gresham Urban Design and Planning

# **Development Application Process**

- Applicant may submit application after ENN notes mailed to NA (but not more than 180 days after ENN meeting)
- Staff reviews application for completeness
- Once application is "deemed complete", NA gets notification of the application
  - NA gets notification upon submittal of Fast-Track Industrial applications
- Once applicant posts the site, staff mails public comment/hearing notices
  - Type II written comment periods = 14 days from mailing of public notice
  - Type III hearing comment periods = 20+ days before hearing & at hearing
- Staff makes Type II decisions; Hearings Bodies make Type III decisions at the hearing
- All who make public comment receive notification of the decision and have standing to appeal

## **Sample Application Notification**

Emailed by City (from PlanningTech@greshamoregon.gov) when application "deemed complete" or Fast-Track Industrial application submitted

### Note: Any application case that's not PRE- is a development application

Plan Case Ready to Review: Kelly Creek Neighborhood Association C 🖶 E KONALU ×

#### PlanningTech@greshamoregon.gov

Mar 31, 2023, 11:04 AM 🕁 🕤 🚦

to kellycreekna, me 💌

Greetings:

You are invited to review the files associated with Plan case LD-23-00072 <u>online</u>. The proposal is as follows: Application for a phased subdivision with 177 lots, 2 stormwater facility tracts, and five open space and parking tracts.

#### You do not need to create or register an account with online services to access project files.

To search for project files and public records:

- Click on the search icon.
- In the screen that loads, type in the Plan case number in the search field and click on the search button.
- The page will reload with the results of the search, including highlighted direct links to cases.
- Click on the highlighted link for the Plan case.
- In the page that loads, click on the Attachments tab to view project files.

You can also view detailed instructions on how to search for public records.

Please send any comments or questions to Tabitha Boschetti at tabitha.boschetti@greshamoregon.gov.

If you have any questions about accessing the files online, please contact PlanningTech@GreshamOregon.gov.

Thank you!

# Like at Pre-App...

# Search Energov

# greshamor-energovweb.tylerhost.net

- Plan = Development Planning Applications
- Search for application number
   >> If before notification, can search for PRE-yr-# or address

# **From Search Results**

• Select desired application number from search results

# **On Project Summary Page**

- Click on Attachments to find application files
- Click on Location to see Parcel ID(s) & Address(es)

# **Public Comments**

- Type II Staff Decisions vs. Type III Hearings
- Public Notices are sent by US Mail
- The site is posted along property frontages
  - Type II staff decisions = green sign
  - Type III hearings = blue sign
- NA comment period = Public Comment Period
  - Type II written comment periods = 14 days from mailing of public notice
  - Type III hearing comment periods = 20+ days before hearing & at hearing

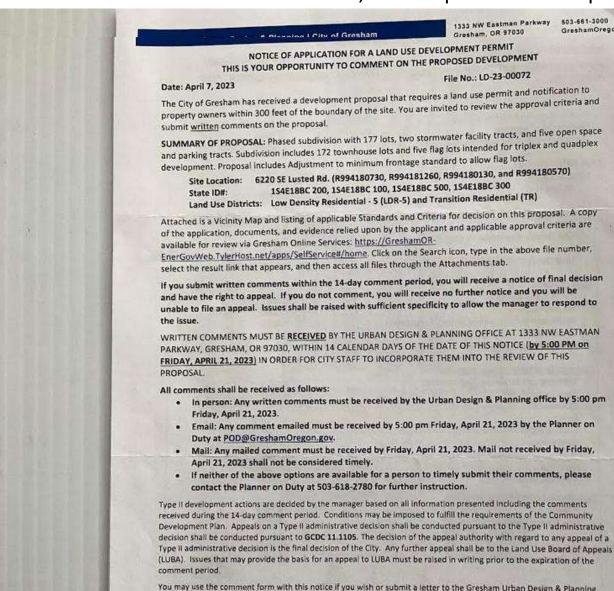
• Only those who make public comments have standing to appeal a decision; NA comments should state they are "on behalf of \_\_\_\_ NA" to preserve the option for the NA to appeal

## Sample Public Notice for Type II Staff Decision

### Includes Code Criteria on back of Notice, Site Map and Area Map showing Property

503-561-3000

GreshamOregon.go

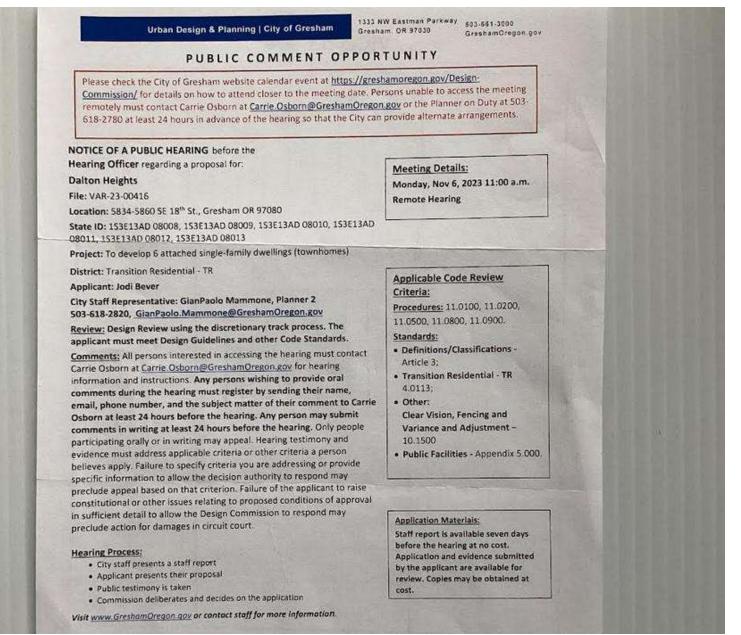


You may use the comment form with this notice if you wish or submit a letter to the Gresham Urban Design & Planning office at the address noted above. Please refer to the File Number in any correspondence. If there are any questions relating to this proposed land use permit, please contact Tabitha Boschetti, Planner 2, at 503-618-2243 or Tabitha.Boschetti@GreshamOregon.gov.

Notice to mortgagee, lienholder, vendor or seller: The Gresham Development Code requires that if you receive this nation it shall be promptly forwarded to the purchase

## Sample Public Notice for Type III Public Hearing

### Includes Site Map and Area Map showing Property



# **Application Decisions**

- Type II Staff Decisions vs. Type III Hearings
  - For Type III hearings, staff reports with recommendations to the hearings body are posted on the application file 7 days before hearing
- Decision notices are sent by US mail to all who made public comment
  - Type II mailings include notice with appeal deadline + written staff report of the decision; notice & staff report also posted on the application file
  - Type III mailings only include notice with appeal deadline; the hearing body decision is posted on the application file

# **Sample Type II Staff Decision Notice**

Mailed to those who gave public comments; Gives Deadline to Appeal

NOTICE OF LAND USE DECISION WITHOUT HEARING TYPE II DEVELOPMENT PERMIT FINDINGS AND DECISION

File No: LD-23-00072

Applicant: D.R. Horton; Tracy Brown

Location: 6220 SE Lusted Road et. al.

Property: Tax Map 1S4E18BC Lots 100, 200, 300, and 500

Proposal: A 177-lot subdivision including 172 townhouse lots and five flag lots intended for triplex and quadplex development. The proposal includes two stormwater facility tracts and five tracts for a combination of shared parking and open space. The proposal includes an Adjustment to Minimum Frontage for each of the proposed flag lots. The subdivision is proposed in four phases.

APPLICABLE SECTIONS AND FINDINGS OF COMMUNITY DEVELOPMENT CODE: See attached Staff Report dated MAY 25, 2023.

**DECISION: APPROVAL with Conditions** 

DATE: May 25, 2023

SIGNED: Planner

PHONE: 503-618-2243

An appeal of this decision may be filed by the applicant or any person who submitted written comments within the required deadline on the Notice of Application. Unless an appeal is filed, this decision will become final after the period for filing the written appeal has expired. A written appeal **must be filed within twelve (12) calendar days of this notice of decision (by 5:00 PM on Tuesday, June 6, 2023).** The decision of the appeal authority with regard to any appeal of a Type II administrative decision is the final decision of the City. Any further appeal shall be to the Land Use Board of Appeals (LUBA). Any person who is mailed this written notice of decision cannot appeal this decision directly to LUBA under ORS 197.830.

The notice of appeal shall conform to the provisions of Section 11.1100 of the Gresham Community Development Code, and shall include: 1) an identification of the decision sought to be reviewed and the date of the decision; 2) a statement of the interest of the person seeking review and that he or she was a party to the initial proceedings; and 3) the specific grounds relied upon for review. Unless the applicant is the appellant, the hearing on an appeal of this decision shall be confined to the specific issues identified in the written comments submitted by the parties during the comment period. The complete case file for this development permit is available for review Monday through Friday, 8:00 AM to 5:00 PM, at the Gresham Planning offices, 1333 NW Eastman Parkway, Gresham, Oregon.

Appeals shall be filed at the Gresham Permit Center together with the filing fee of \$250.00. Please contact the planner at the phone number provided above if you have questions concerning this notice.

Disclaimer Notice: Approval of a city land use or building permit does not warrant or otherwise guarantee that the applicant may legally use the property for the purpose, or in the manner, approved by the city as such use or purpose may impact third parties, including rights established by Covenants, Conditions and Restrictions (CC&Rs).

# Sample Type II Staff Decision Report

Mailed with Decision Notice; Documents Findings for Decision

Urban Design & Planni	ng   City of Gresham	1333 NW Eastman Parkway Gresham, OR 97030	503-661-3000 GreshamOregon.gov
STAFF REPORT TYPE II FINDINGS AND DEC	ISION		
DATE:	May 25, 2023		
FROM:	Tabitha Boschetti, Planner 2		
FILE NUMBER:	LD 23-00072		
APPLICANT:	APPLICANT: D.R. Horton; Tracy Brown		
LOCATION:	LOCATION: 6220 SE Lusted Road et. al.		
PARCEL DESCRIPTION:	Tax Map 1S4E18BC Lots 100, 200,	300, and 500	
PROPOSAL:	A 177-lot subdivision including 17 lots intended for triplex and quad includes two stormwater facility t combination of shared parking an includes an Adjustment to Minimu proposed flag lots. The subdivision	plex development. The pr racts and five tracts for a d open space. The propos um Frontage for each of t	oposal sal he
DECISION:	APPROVAL with Conditions of a L tracts, a Type II Adjustment, and		and 7
EXHIBITS:	<ul> <li>A. Vicinity Map</li> <li>B. Applicant's Narrative Material</li> <li>C. Public Comments</li> <li>D. Portland Water Bureau memory</li> <li>E. Multnomah County comment</li> </ul>	)	

## **Sample Type III Hearing Decision Notice**

Mailed to those who gave public comments; Gives the deadline to appeal

	Urban Design & Planning   City of Gresham	1333 NW Eastman Parkway 503-661-3000 Gresham, OR 97030 GreshamOregon.gov					
	TYPE III NOTICE OF	DECISION					
	Dated November 1	6, 2023					
On November 6, 2023, the Gresham Land Use Hearings Officer Approved with Conditions the application by Jodi Bever contained in File No. VAR 23-00416 for a Major Variance pertaining to the "maximum number of attached townhouse allowed within the TR District.							
with !	lecision may be appealed to the Gresham City Counc Section 11.1100 of the Gresham Development Code of this Notice of Decision ( <b>by 5:00 PM on Tuesday, N</b>	by filing an appeal within twelve (12)					
A not	ice of appeal shall contain:						
(a) (b)	An indication of the decision that is being appeale A statement of the interest of the person seeking						
(c)	to the initial proceedings. The specific grounds relied upon for review.						
Notic	e shall be filed with the City of Gresham Permit Cer	ter together with the filing fee of					
\$7,25	6.00.						
The s	cope of review for an appeal of a Type III decision s	hall be a review of the record with the					
right	of argument. The record prepared by the City shall	include:					
(a)	A factual report prepared by the Manager.						
(b)	All exhibits, materials, pleadings, memoranda, stip any party and reviewed or considered in reaching						
(c)	A transcript of the hearing and a detailed summar	y of the evidence.					
Upon	review, the review body may by order affirm, rever	se or modify in whole or part a					
	mination or requirement of the decision that is unde						
	fies or renders a decision that reverses a decision of						
	r shall set forth its findings and state its reasons for t						
	r. When the City Council elects to remand the matter consideration as it doesn't possessant, it shall include the consideration of it doesn't possessant.						
	er consideration as it deems necessary, it shall include materially affected the outcome of the original desire						
	materially affected the outcome of the original decise						
1000	party aggrieved by the final determination may appe peals.	ar the decision to the Land Use board					

## Sample Type III Hearing Body Report

### Issued with Decision Notice; Documents Findings for Decision

#### BEFORE THE LAND USE HEARINGS OFFICER OF CITY OF GRESHAM, OREGON

Regarding an application by Jodi Bever for approval of a FINALORDER Type III Major Variance to the maximum number of attached ) townhouses allowed on six platted lots located at 5834 through 5860 SE 18th Street in the City of Gresham, Oregon ) (Bever Variance)

VAR 23-00416

#### A. SUMMARY

1. The applicant, Jodi Bever, requests approval of a Major Variance to Table 4.0130.K of the Gresham Community Development Code (the "GCDC") to allow six attached townhouses through 5860 SE 18th Street; also known as Tax Lots 08008, 08009. 08010, 08011, 08012, and 08013, Section 13AD, Township 1 South, Range 3 East of the Willamette Meridian; further known as assessor parcels R194800400, R194800450, R194800500, R194800550, R194800600, and R194800650 (the "site").

a. The site and abutting properties to the north, east, and south are zoned TR (Transition Residential). Properties to the west are zoned LDR-5 (Low Density Residential, 5.000 square foot minimum lot size), Current GCDC Table 4.0130 K, which became effective in June 2023, limits townhomes in the TR zone to a maximum four attached units per cluster. The former version of the Code that was in effect when these lots were created did not include this limitation. Therefore, the applicant is requesting a major variance to allow the site to be developed with six attached townhome units.

b. Additional basic facts about the site and surroundings and applicable approval standards are provided in the Staff Report and Recommendation to the Hearings Officer dated October 30, 2023 (the "Staff Report").

2. City of Gresham Hearings Officer Joe Turner (the "hearings officer") conducted a public hearing to receive testimony and evidence about the application. City staff recommended approval of the application based on the findings in the Staff Report. The applicant accepted those findings without objections. One person testified in opposition. Contested issues in this case include:

a. Whether parking is relevant to the applicable approval criteria for this variance application; and

b. Whether an alleged oversight in the Code can be a basis for approval of the variance request.

3. The hearings officer approves the application, based on the findings and conclusions included or adopted in this Final Order.

#### B. HEARING AND RECORD HIGHLIGHTS

1. Hearings Officer Joe Turner received testimony at the duly noticed public hearing about this application on November 6, 2023. A record of that testimony is

# **NA Comments & Appeals**

- Land Use Officer or designee may make code-based comments or express concerns raised at ENN/NA meetings on behalf of NA
  - State "on behalf of \_\_\_\_ NA" to preserve NA's right to appeal
- Appeals must be made based on approval criteria on issues that were raised in public comments (by anyone)
- Appeals deadline = 12 calendar days from date of decision notice >> Quick action needed!
- If NA wants to appeal a decision & have the appeal fee waived, extra action is needed

# To Waive Appeal Fee on NA Appeals

- NA must have made public comments & cannot appeal on behalf of an individual
- NA must to vote to appeal at a NA meeting <u>after</u> the decision (see Bylaws/Administrative Procedures for special rules)
- NA minutes of appeal vote must document: date, motion, who made & seconded motion, discussion, numerical vote, list of attendees
- By appeal deadline, NA must create an online appeal application & submit letter requesting fee waiver, appeal vote minutes, appeal statement (See Decision Notice)

Planning Staff can help with questions about the appeal and how to submit the online application, but <u>cannot</u> help after the appeal application has been finalized

# Some Ideas on Keeping Track of Projects

### **Sample Documenting Project on Notification Emails**

# On notification email, reply to self or NA counterpart and document info from application on Energov

Pre-App/App: Address, Proposal (notification not always accurate)
 + Attach docs like Site Plan, Narrative

Carol	🕮 Jul 26, 2022, 5:11 PM 🕁 🕤								
to Kelly 🔻									
Follow-up Pre-App on 6110 & 6220 SE Lusted + 2 vacant parcels									
New proposal:									
subdivide the 16.64 acre site into <b>151 single-family attached dwelling lots</b> . The attached single-f and 100 feet deep.	family dwelling lots are designed to be a minimum of 2000 square feet, 20 feet win								
Attached:									
Follow-up Narrative + Questions									
Revised Site Plan									
2 Attachments + Scanned by Gmail ①	*								
2 Alleviments · Scanned by dinan ()	÷. )								
B REURING OF BULLE FLAM, LAVOUT - DEBHAN OF									

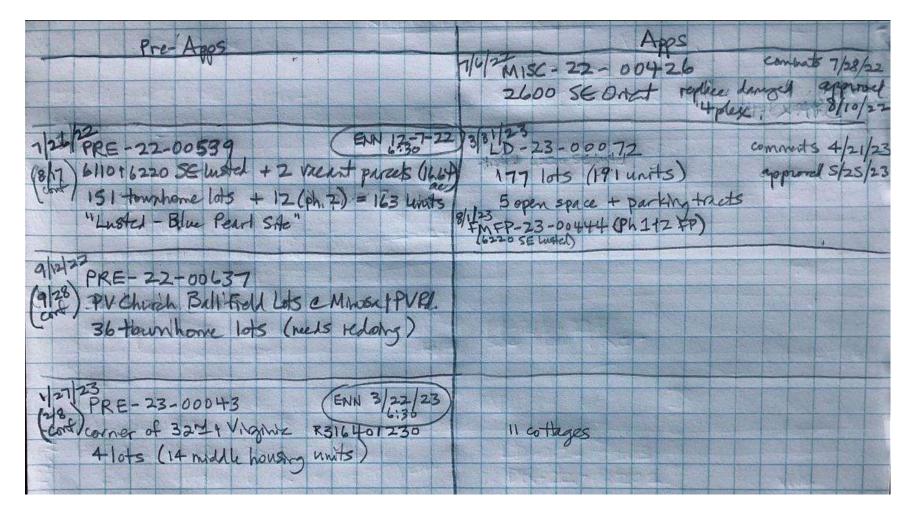
• Later attach Pre-App Summary to pre-app notification email (ENN meeting request can be trigger since it's good to review Summary before ENN meeting)

🚾 Pre-Application F... 👉 🚾 Lusted - Blue Pea...

# **Sample Written Record of Projects**

In 2 Columns: Pre-App vs. App Phases

- Pre-App: File #, Address, Proposal, Conf. Date, ENN Mtg.
- App: File #, Proposal, Comment Deadline, Decision Date(s)



# **Tools and Resources**

- Land Use Guide (on City's Neighborhoods Webpage)
- Development Planning Tools & Documents
  - Development Code (online & in Neighborhood Office)
  - Early Neighborhood Notification Handout
  - Early Neighborhood Notification Guidance
  - Gresham Map
  - Plans & Permits: Energov (online applications as of 1/1/21)
  - Projects in Progress

## GreshamOregon.gov/neighborhoods

Home / Community and Neighborhood Engagement / Neighborhood Associations

^

### Community and Neighborhood Engagement

Block Parties

### Community Engagement East County Resolutions National Night Out **Neighborhood Associations** Centennial Central City Coalition Gresham Butte Gresham Pleasant Valley Historic Southeast Hogan Cedars Hollybrook Kelly Creek North Central North Gresham Northeast Northwest Powell Valley Rockwood Southwest Wilkes East Neighborhood Association Insurance Neighborhood Matching Grants

### **Neighborhood Associations**

Connect with neighbors and stay up to date on projects and improvements happening within your Neighborhood Association boundary.

Find meeting info and contacts for neighborhood updates on each Neighborhood Association's webpage.

#### Neighborhood maps

- Find your neighborhood
- Printable neighborhood map
- Households and populations by neighborhood <a>[L]</a> (based on 2020 data)

#### Association activities

- Community meetings
- Crime prevention
- Neighborhood improvement projects
- Researching development issues
- Community events
- Volunteer projects

### **Eligibility criteria**

Gresham's Neighborhood Associations must:

- Allow all residents and property owners in the defined geographic boundary to participate.
- Develop bylaws that govern the association.
- · Elect a full board of officers.
- · Hold at least two meetings per year.
- Be formally recognized by the City Council to qualify for eligible for City resources.

#### Association resources

Administrative Procedures	÷
Early Neighborhood Notification Meetings	÷
Handbook and Bylaws Template	÷
Land Use Information	÷.

### Association resources

### Administrative Procedures

### **Early Neighborhood Notification Meetings**

### Handbook and Bylaws Template

### Land Use Information

Gresham's Neighborhood Associations are involved in land use decisions through the early neighborhood notification (ENN) and public comment processes.

These meetings provide an opportunity for the applicant and interested parties to review proposals and identify any potential issues with a development project.

- ENN takes place before a developer files a development application.
- Public comment process happens after an application is filed, but before a decision is made.
- What to expect from ENN meetings []

#### Land use documents

- Land use guide 🔼
- Land use guide glossary
- Land use guide samples 🔼
- Land use planning training video

Read more about neighborhood association development resources.

### **Neighborhood Connections Newsletter**

### +

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### GreshamOregon.gov/Neighborhood-Association-Resources (Maintained by Planning Staff)

### **Neighborhood Association Resources**

#### Development process and neighborhood associations

#### Resources

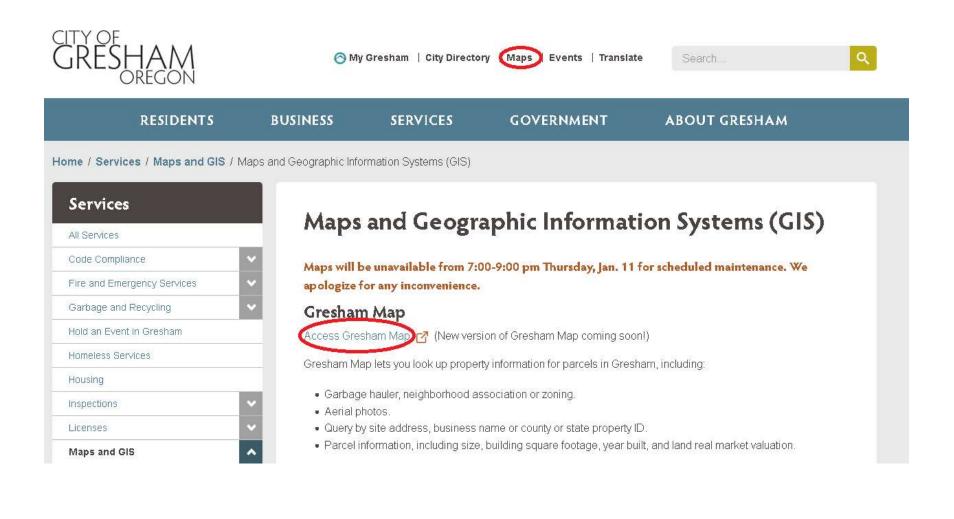
- Development Code: The Development Code (Volume 3 of the Community Development Plan) includes regulations applicants must meet.
- Early neighborhood notification handout: D Overview of the early neighborhood notification process, including what must happen before and after a meeting.
- Early neighborhood notification guidance: 
   Guidance for what to expect from early neighborhood notification
   meetings.
- GreshamView: 👩 Interactive mapping program for looking up property information for parcels in Gresham.
- Land use process and forms: Information by application type with associated resources. An applicant may
  easily find what forms are necessary for a project as well as relevant Code sections.
- Land use project tracking system: For information about plan cases submitted prior to Jan. 1, 2021, contact POD@GreshamOregon.gov.
- Plans and permits: 👩 For projects submitted on or after Jan. 1, 2021.
- Learn how to search for public records <a>[L]</a> using the online portal.
- Land use training video: 👩 This presentation provides easy reference for the development planning process.

#### Projects in progress

Visit the Planning Projects page to find lists that include projects received by Development Planning, including both active projects and projects that have been issued decisions.

# **Gresham Map**

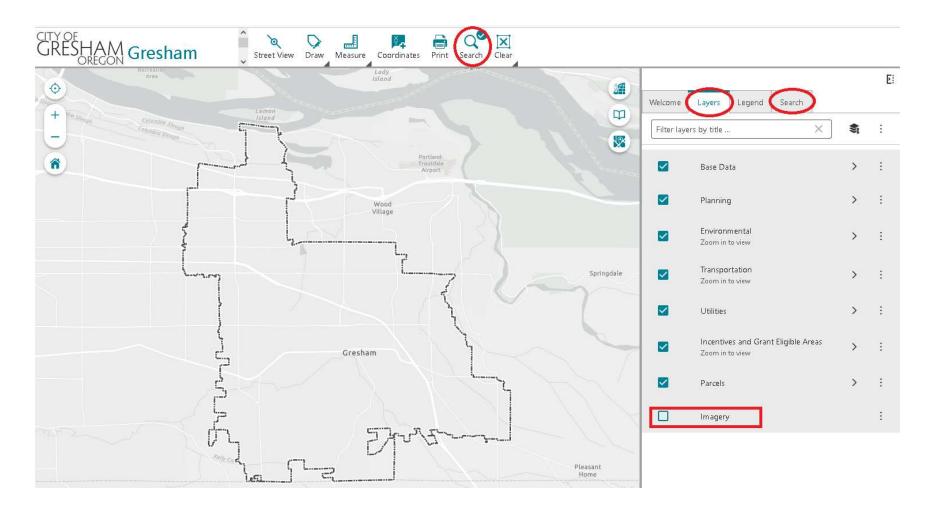
Access via "Maps" link at top of GreshamOregon.gov webpages GreshamOregon.gov/Maps-and-Geographic-Information-Systems



# **Gresham Map**

### https://portal.greshamoregon.gov/GreshamMap/

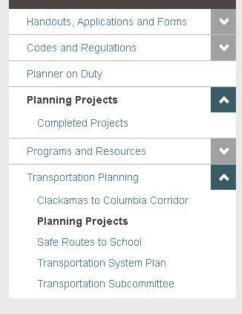
Search properties by address or #; Use Layers show overlays, etc. Imagery shows aerial view (control transparency under 3 dots)



### **Project In Progress** GreshamOregon.gov/Planning-Projects

Home / Urban Design and Planning / Planning Projects

#### Urban Design and Planning



#### **Planning Projects**

Urban Design and Planning works with residents to develop a vision for the community and charts the course to make this vision a reality.

Sign up for updates on projects and events.

#### **Development planning projects**

Development Planning works with developers and the general public to ensure proposed developments will meet the community's land use regulations in the planning and zoning code.

Review historical permits 🗹

#### **Projects in progress**

- Projects in progress: active projects
- Development permits submitted 2020
- Development permits submitted 2019 [2]
- Development permits submitted 2018
- Development permits submitted 2017
- Development permits submitted 2016 []

View completed projects.

### **Sample Active Projects In Progress**

Note – Type I projects without NA involvement are also listed on Projects In Progress

Urban Design & Planning | City of Gresham

Gresham, OR 97030

1333 NW Eastman Parkway 503-661-3000 GreshamOregon.gov

#### **Current Planning Permits & Pre-Applications 2023**

Revision Date: 10/27/2023

File Type	File #	Date Filed	Pre-App /ODCC Date	Project Description & Location	Neighborhood Association	Plan District	Status /Comments	Final Action/Date	Staff
Miscellaneous	MISC-23- 00602	10/25/2023		Modification of a condition of use DRER/TR 20-26000355 2309 NE 181 <sup>st</sup> Ave	Wilkes East		In Completeness Review		HL
Design Review	DR-23-00600	10/24/2023		Code Violation Case - CC-22-12797 17311 NE HALSEY ST	Wilkes East		In Completeness Review		EL
Design Review	DR-23-00604	10/23/2023		18 units 1bd/1ba multi-family 647 NE ROBERTS AVE	Central City		In Completeness Review		JAW
Extension of Approval	EXT-23-00605	10/18/2023		Extension of FBC-22-00480 393 W Powell Blvd	Central City	2	In Completeness Review		GPM
Design Review	DR-23-00575	10/17/2023		Design Review B for Loading Area and Outdoor Storage Area 1N3E34D 600	North Central	z.	In Completeness Review		ко
Design Review	DR-23-00542	10/16/2023		One building w/ Commercial space w/ 2 residential units. Next building to have 4 residential units townhome style. 17310 E BURNSIDE ST	Rockwood		In Completeness Review		H
Temporary Use	TEMP-23- 00596	10/16/2023		Lodging & Warming/Cooling Shelter Temporary Use Permit - Cook Plaza 19415-19421 SE STARK ST	Rockwood		In Completeness Review		КО
Land Division	LD-23-00537	10/13/2023		Land Division to create two lots. resubmittal of expired Land Division submittal 20-26000102 Asa Partition 1300 SE 282 <sup>nd</sup> Avenue	Powell Valley		In Completeness Review		КО
Final Plat	FMFP-23- 00587	10/11/2023		Final Plat 1S3E12CA 700	Powell Valley		In Review		ТВ

Staff Contact/Phone:

KO = Ken Onyima (503) 618-2521 / JSW = Jim Wheeler (503) 618-2881 / JAW = Joshua Williams (503) 618-2819

TW = Terra Wilcoxson (503) 618-2082 / SH = Sarale Hickson (503) 618-2804 / JH = John Heili (503) 618-2810

GPM = GianPaolo Mammone (503) 618-2820 / TB = Tabitha Boschetti (503) 618-2243 / AG = Andrew Gong (503) 618-2221

APPD = Approved; AWC = Approved with Conditions; WD = Withdrawn; DND = Denied; EXP = Expired

# Some Ideas on Making Public Comments

### Starting at Pre-App...

- Review the applicant's proposal (obviously!)
- Look up the property on Gresham Map
  - Are there overlays or specific conditions?
- Visit the site, talk to neighbors
  - Are there site issues? Compatibility issues? Access issues? Traffic problems? Site distance issues? Stormwater problems?
- Review the Pre-App Summary for potential code issues; review Development Code for specifics
- Contact the planner for any questions
- Contact the applicant if it would help

# Participate in ENN...

- Prepare for & attend the ENN meeting
  - Review the Pre-App Summary before the ENN meeting so you can ask code-based questions and make sure applicant accurately relays what the city requires
  - Take your own notes to inform your NA public comments about neighbor concerns
    - Applicant notes only document the ENN meeting & are NOT considered by staff
  - Connect with neighbors to get them involved

### • Follow up with staff on potential issues

• Any concerns with the site or design? If a traffic study is needed, are there any special considerations (like traffic counts on a non-late start school day)? Any variances or modifications to criteria? Any changes to future street plans or street modifications? Etc.

[Note: Street modifications can be approved prior to public comment.]

• Any new issues or questions that neighbors raised at the ENN meeting?

## When an application is submitted...

- Can watch for an application to be submitted
  - Periodically search Energov for address, parcel ID or PRE-#
  - NA will get notification at submittal of Fast-Track Industrial applications
- Review submitted plans, narrative, reports, staff communications (like incompleteness letters)
  - REMEMBER that incomplete plans may change!
- Review Development Code requirements
- Discuss any concerns or questions with the planner

# When NA gets notification of a completed application...

- Begin reviewing final application documents, including special reports
- Review applicable Development Code sections
  - Applicant's narrative may only partially quote code requirements, so look up full wording yourself
- Contact staff with any questions
  - Once public comment period starts, written questions should go to the planner since they are considered public comment
  - There's no limit on the number of public comments you may make

# **During Public Comment Period...**

- Reference the application number on all comments
- Focus on code-based comments (refer to code sections)
- You may add concerns raised at the ENN meeting or at NA meetings (an issue must be raised in public comments to be appealed)
- For official NA public comments, say you are "submitting comments on behalf of the \_\_\_\_ NA" (to preserve right to free appeal)
- Comments may be submitted by email, or mailed/handdelivered to the Planning Department, but must be received by the comment deadline
- For Type III hearings, comments submitted prior to the written staff report will be addressed in the staff report
- Include your name, NA title (if applicable) & mailing address so that you can receive the decision notice

# Keep your NA informed

- Use NA distribution lists, Nextdoor, meetings, etc., to inform NA members of proposed developments
- At pre-app, remind NA that proposal is very tentative
- At ENN, wait to announce ENN meeting details until applicant successfully sends out notices
- At application submittal, notify NA as needed
- At public comment, wait to announce comment period until notices are received – comments submitted before the comment period starts don't count!
  - Provide NA members with application number, comment deadline or hearing date, info on how to submit comments & how to review plans
  - If appropriate, hold a meeting (formal or informal) to share plans

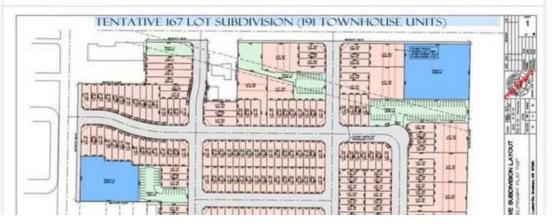
### Sample ENN Meeting Description for NA Email or Social Media Post

12/7 Mtg. on Proposed 191 Townhomes at Lusted & 282nd.

A developer is proposing to develop 4 parcels (16 + acres) behind the commercial building on the SE corner of Lusted & 282nd.. The current proposal is for a 167-lot subdivision for 191 townhouse units using the new Middle Housing code (see attached site plan).

Anyone interested in this development is encouraged to attend the Early Neighborhood Notification (ENN) Meeting: Wednesday, December 7 6:30 pm >> REGISTER to receive your Zoom link & password: https://greshamore.gon.zoom.us/meeting/register /tZlkcO2hgjstHNySVIP71RvS5PWUCpnRfX8s

Other pre-application materials are on the city's online portal for PRE-22-00539 (note the site plan has been revised & is attached to this post): https://greshamor-energovweb.tylerhost.net/apps/SelfService#/plan/c1718fcc-337d-446f-9a83-c2bb281c8712?tab=attachments



### Sample Application Description for NA Email or Social Media Post

191 Proposed Townhomes at Lusted & 282nd.

The public comment period on this application (File # LD-23-00072) has just started. Attached are the proposed site plan and vicinity map.

\* Project location: 6110 & 6200 SE Lusted + 2 large vacant parcels

\* Initial land division is for 177 lots. Most are townhome lots. Five lots are large flag lots which will be developed with additional middle housing units. Total units = 191.

\* All docs are online at: https://greshamor-energovweb.tylerhost.net

/apps/SelfService#/plan/d72c81b3-0779-4ec3-8a7a-7bbae3f1b25e?tab=attachments

- Plan includes 5 open space & parking tracts plus 2 large detention ponds

- Online landscape plans show small dog park, playground, walking trail, and driveways for some townhomes to take access from the parking areas

>>> Public Comment Deadline: 5pm, Friday, April 21

\* Submit any comments in writing so that they are \*received\* by the deadline

\* Reference File # LD-23-00072

\* For email comments: POD@GreshamOregon.gov

\* For mailed or hand-delivered comments: Urban Design & Planning Office, 1333 NW Eastman Pkwy, Gresham OR 97030

For questions, contact Gresham City Planner Tabitha Boschetti at Tabitha.Boschetti@GreshamOregon.gov or 503-618-2243



# **Final Thought**

## At the end of NA involvement, any approval is <u>preliminary</u> approval

Until applicant builds the project or gets final plat of land division, the project can go away